

Mr. WILLIAM HAMILTON, of Chester, attorney at law,
(sworn.) Examined by Mr. Lane.

Q. Were you present at the election of sheriffs in the year 1771?

A. I was.—I was professionally concerned in that election; and my clerk took the poll for Mr. Henry Ryder, junior, against Mr. Thomas Edwards, for the second sheriff.

Q. Do you know whether Mr. Amery voted then?

A. He did.

Q. Did Mr. John Monk vote then?

A. He did.

Q. Was it a popular election, by the people at large?

A. It was.

Q. Who did Mr. Amery and Mr. Monk vote for at that election?

A. For Mr. Edwards, and most of the common-council did.

MR. BEARCROFT.

Gentlemen of the Jury,

I must endeavour (a work of very great difficulty I confess) to put myself into possession of that attention from you which my client is most undoubtedly entitled to; but which, if you could possibly believe a tenth part of that which my learned friend, the Serjeant, has represented concerning me, the defendant's advocate, I certainly could not expect for a moment.

Gentlemen, I have, for the purposes of the cause, been represented to you as the advocate of tyranny and despotism—and, as if I had been so absurd and so profligate as to contend, in an English court of Justice, at this time of day, that *all* the proceedings in the latter end of the reign of Charles the II^d, and of James the II^d, were perfectly right and legal. I must appeal, therefore, to your justice, for myself in the first place, in order to recollect what it was I really said, and that I will maintain—I did say that the proceedings in quo warranto, in the time of Charles the II^d, were *perfectly legal*. At the same time your memory, probably, will carry you so far back as to recollect that I did also say, they were extremely *ill advised and ill judged*.—Things wrong, highly wrong, may be strict law.—The learned Serjeant might have recollected, that our profession states that opinion in a maxim of the law—*summum jus summa injuria*.

Gentlemen, I have no difficulty to confess, that the proceedings were harsh—they were severe—they were in the spirit of

party—they were for the purposes—(I will speak broadly out, and I am not afraid of it)—in many, many instances, of garbling and of altering the constitutions of corporations. But I do insist upon it, that with respect to the corporation of Chester, the only circumstance of the charter of Charles II, which is the single point between us, and which, in truth, all the issues go to, was nothing new, was nothing harsh, was nothing but that which existed in a great number of corporations in this country—was that which existed for a long time previous to the charter of Charles II. in the corporation of Chester, and has for the most part, except for a few years, which proves the right, existed down to the present moment.

Gentlemen, what is it?—Is there any thing improper?—Is there any thing contrary to the general course of corporations in this country, that the principal officers of the corporation should be chosen by a select body, consisting themselves of a very large number?—We all know perfectly well the extreme inconvenience of very large and perpetually repeated popular elections.—For that purpose it has been by legal by-laws, in a great number of corporations, altered from the freemen to a smaller and more select body.—That is not the case here, because, notwithstanding all the evidence that has been laid before you on both sides, if you have been able to command your attention so many hours, you must have seen, that, except for a very few years (some four or five at the most) from the year 1692 to the year 1696, and perhaps in 1697, in the time of that frightened mayor Bennett (for that seems to be the history of the man) the real constitution and the exercise of the choice, in point of fact, has been by the mayor, aldermen, and common council.

Gentlemen, the learned Serjeant and I have talked to you of *twelve* issues, but each of us in our turns have been forced to confess the truth, that the real substantial question between the contending parties, at the bottom of them all which you are to decide is this—whether you will by your verdict overturn the usage, which has obtained for upwards of a century past, or whether you will upon the arguments which have been produced to day—the evidence of the fact—and the law, which has been stated to you, introduce and settle, as a matter of right, that they have been wrong for this century past, and *that the real right of choosing of aldermen is in the freemen at large.*

The learned Serjeant has thought it necessary (and in some degree it certainly is) to take some notice of the several other issues—I will therefore take that notice of them which I think necessary; it will not be much, and principally for the purpose of
laying

laying some of them out of the way.—With respect to the *first* issue, I confess that I find myself situated as I never was in my life, and I am persuaded that my Lord too finds himself in that situation a Judge never was before. Both the prosecutor and the defendant agree upon the verdict, which they consent you shall find upon that first issue; but the learned Judge entertains some doubt upon the verdict, which you ought to find. Now here I will take an opportunity of saying, what I believe I shall almost always say, that the best thing a jury can do is, to attend to the direction of the Judge, who presides, in point of law, and if his lordship should have a clear opinion upon those facts, with respect to the first issue, different from that of the counsel on both sides, it will be proper, and I have no objection that you should take the learned Judge's directions.—If we, who are of counsel for the defendant, should entertain a doubt upon the correctness of that direction, in point of law, I know the high rank of the learned Judge's abilities too well to suppose that he will entertain the least offence, if hereafter we should take an opportunity of reviewing and revising that opinion. I will state, however, for his lordship's consideration, the reason which moved me to say, that upon the first issue you must find your verdict for the prosecutor: It was—the *language* of that issue.

On the part of the prosecution, it is contended, that the Mayor and citizens, at the time of making the letters patent of 37th Charles II. were not, nor had, *from time immemorial*, been a body corporate; in that therefore they admit that they were not, at that time, a body corporate *at all*. I allow, that they were not. I feel, that they were not. I have argued, that they were not. I shall again argue, that they were not. I shall make it my foundation, for the whole claim of the defendant in this cause (which foundation I defy any man to move from me) that, at that time, and for a considerable time before, they were not an immemorial corporation, or corporate body; nor they were not a corporate body *at all*: yet that in truth up to the time of their dissolution by the judgment, neither was a prescriptive corporation—no man—no lawyer—no historian—no antiquarian, can exercise a real doubt of.

Gentlemen, I feel a prodigious difficulty, and you must feel comfortable I am sure, for the same reason, in the course of this cause, that of the component parts of every argument, which is to be put to you upon the subject, nine parts in ten, must be made up of law. It will be necessary for me therefore to explain to you, what is meant by a corporation *by prescription*; what lawyers mean by *prescription* (strange as it may seem)

seem) is this, some thing, some usage, some custom, which is now very near (within two or three years) six hundred years old. It is even so, for if at any time, on this side the 1st day of the reign of Richard the First, it can be shewn by satisfactory evidence, that the thing, which is contended to be prescriptive, was other than it now is, there is certainly an end of the prescription. On the other hand, if it can be shewn, that for a great number of years last past, seventy, sixty, fifty, or even a less time, such a sort of thing, or such a custom has obtained, and you cannot get at the commencement of it, or it does not appear, when it began to be, then from its having been so long, it shall be taken to be prescriptive, as old, as I state to you, near six hundred years, unless the contrary can be proved. Now where is the evidence in this cause, to prove the time, when the city of Chester first of all was created a corporation? I say it does not appear—My learned friend (the Serjeant) has referred to the charter, which was in the time of Henry II. the immediate predecessor of the King of prescriptions, Richard Ist.—And at that time, my friend says, there was not a trace of a corporation; Why does he not call them *citizens of the city of Chester*? If that be not a trace of a corporation, I shall desire those gentlemen, who smile at the question, to take some opportunity of giving a *serious* answer to it, because that kind of answer, though immediately in my face, while I am addressing a jury, is such as one as I certainly shall not hold in any estimation. If that learned gentleman, or any body else, has ever met with such a thing in England, as a city, which is a corporation, and which has not been a corporation a great number of years before it became a city, he will then have a right to smile upon the subject, but till then, I beg of him to be so good as to receive the observation I made to the jury without any such peculiar manner as that, which are not usual upon this circuit, and I am persuaded not upon any other.

I venture to say therefore, that there can be no difficulty in considering this as a corporation by prescription, not at the time that the issue says it is not; not at the time of granting the charter of Charles II. because long before that time, notwithstanding its antiquity, notwithstanding the prescription which belonged to it; it had met with its death-wound, and was departed, it was gone, it no longer existed as a corporation; that is my reason, which I state for his Lordship's consideration, for giving up this issue—If it should not be satisfactory, I am sure I shall be perfectly ready to accede to the direction, which his Lordship shall give you upon that head.

Gentlemen

Gentlemen, my learned friend has worked himself up into an imagination, that he is upon clear and strong ground—that there is not a doubt or a difficulty in this case; he has indulged himself with a most violent rant (for it is neither more nor less) about this despotism and tyranny in King Charles the Second's time, and has at last looked you in the face, grave, sensible men, as I am persuaded you are, and desired you to kill this last dragon of King Charles's breed—this last of the infamous charters, which were promulgated in the time of Charles II.—twelve St. Georges he has made of you, at once, to kill this single dragon.

My friend has no excuse for talking in such a style to you: I saw what mistake led him into it: He stood with his back to the learned judge, and his face to that audience: He thought he was addressing them, and not you, when he used such language as this. You will remember the oaths you have taken: You will remember that you are called to exercise a serious and an important trust: You will remember this—which is never forgotten in a court of justice, and I trust never will be, either by judge or jury—that there will be a leaning, an invincible disposition to support, if it can by any possibility, by any astutia—I had almost said, by any twisting of the law—that which has obtained, in point of fact, as an usage for a century back. These are not words of my own invention: I have heard the greatest authorities perpetually make use of that sort of direction to juries: I have heard them make use of the very phrase, that it becomes judges to be astute, and to put such a construction upon that which has obtained in point of fact. I am sure you will feel, and the learned judge will think, that you are bound to give your verdict in favour of the defendant: But if the learned serjeant is really so much in earnest, that he comes with a clear case and a piece of evidence, which makes the scale, in which he puts that evidence, strike upon the board; why is it, that in the course of the cause, he is so perpetually firing signals of distress? What! is he clear, that in point of law and evidence, he shall blow away this charter of Charles II. to atoms, and not a dust of it remain? for if a small matter of it remains, it is all that I require—it is all I shall aim at, and it is all that is wished to be supported at Chester—not the general provisions of it, which have been gone long ago. Does he suppose that he shall do that? and yet he cannot let go niggling at those arguments, ever and over again, about the *seal* and the *enrolment* to the charter of Charles II. Don't you remember the time he wasted in endeavouring to prove (let that charter be ever so good

good

good in point of law) that still there was something of ceremony that belonged to it, which was not passed through, either that it was necessary to have the seal of the county palatine of Chester, or that it was necessary to have it enrolled. Nay the learned Serjeant, in his fury to establish himself upon this ground of the objection, to the execution of the charter, tells you it is to have two seals and two enrolments, otherwise it is to be worth nothing at all.

Now first of all, there is no such condition upon the face of the charter—It is part of the grant, that it shall have to it the great seal of England, and the seal of the county palatine—They might have had the seal of the county palatine, most undoubtedly, if they pleased—The King died and they had it not—but have they brought any body to tell you that there ever was a single determination—that ever there was an objection made because it was under the *great seal only*—It would make rare vacancies, and such as would make many lawyers mouths water if it were true—The chief justiceship of Chester is a rare prize in the wheel.—One of my learned friends here holds a grant of attorney-general, to the palatine of Chester. All the grants are under the great seal of England, but nobody thought before of contending that that would not operate as a grant.

Where is the law book, the case, which has been quoted, to prove it is necessary to be enrolled? I have already said, and I leave this for my Lord to tell you, if he thinks proper, that even the enrolment, if necessary, would be presumed.—I have known 50 charters of the utmost importance, proved in trials of this and the like kind, and in my life, I never heard the question asked, either by judge or counsel, learned Serjeant, or other—why don't you prove it is enrolled, otherwise it is void. I never knew even that they went to examine the roll, to see whether it was enrolled or not, in order to make the objection.—Has the whole profession, from the beginning of time to the present moment, been asleep?—Have they all been such egregious blockheads, that they never hit upon this exception, but that it was reserved for the learned Serjeant to make it with success, for the first time, in the Chester cause? I can hardly believe it.—The King must grant, says the learned Serjeant, and he uses the words (I beg his pardon, if I say for the purpose—he does not chuse to understand them)—the King must grant by matter of record—the King must receive by record. I say that the great seal of England to the King's grant, is matter of record, for it is matter, which according to course, ought to be recorded by the King's officers; it is in

the stead of a record, it makes things operate as a record. If there be any judgment in a court—any decree in a court of equity, the great seal makes them so much matter of record, that the great seal alone makes it evidence, and makes it matter of record. But my learned friend having worked himself up to think there is something in this about the great seal of England, and about the patent roll, in the Court of Chancery; then he plays the same thing with respect to the seal of the county palatine, and he says, oh, where is the seal of the county palatine?—I ask your pardon for saying so much about it—I should not have done so, but that the learned Serjeant, not relying so much when he boasted upon the main part of his cause, had thought proper to argue this part so much as he did.—I think the best course I can take is to follow that which I have now proceeded a little way in, and to dispose of the other out-lying issues, before I come to the main question between us.—My learned friend has introduced a question which it is now for you to dispose of, “*Whether the order of council, in the time of James II. (to dismiss no less than 64 persons in number) was signified under the seal of the privy council to each of them respectively?*”—that is the issue.—The question, therefore, upon that will be, Whether there is evidence, considering the nature, effect, and operation it is to have (for that is always material with respect to evidence) to satisfy you of this,—*that to each one of that number of 64 this order was signified under the privy seal of the privy council.*—What evidence have you of it?—Does it appear in any way, which you can stand upon, *decidedly* that the seal of the council was ever annexed to the order?—Why here is a gentleman in the council office brought from London, and they have dispatched an express for another.—They were well set to work, indeed, to fetch the book itself, in order that you might learn that it is the practice of the clerks now, and was at former times, that when the order is issued, that is, when they had got their fees upon it (for that is the great object of all clerks in all courts) then there is a note; but if they have not, that then the old clerk used to write—*not issued*—the modern clerks sign *vacat*. Did it never happen that a clerk made a mistake? Are we upon the single strength of that being done frequently, when things are not issued, and its not being to be found now upon this order—upon that single little bit of ground, to build this erection? Are you from that to find, not only that the order issued, but that it was issued under the seal of the privy council, and that it was notified by giving it to each one respectively, to some different persons? Upon my word, if, from the practice

vice of clerks, you are to draw such consequences as that, I don't know any charter which is to prevail—I don't know any corporation rights which are safe—no private man's property will stand a moment.—Thank God that rights of consideration are not to be decided upon such matters as these, but it is important for you to consider for what purpose it is that they want you to decide the point, upon little more evidence than this; for they only prove, I think, that *ten* of them are got rid of by name; and I take leave to lay it down as clear law, that we are entitled to your verdict upon this issue, if you shall be of opinion that any one of these 64 had not this order of the privy council signified to them; but what is to be the effect of your finding that the order has been signified to them?—It is to have the effect, to have the operation, of dissolving the corporation, as completely, as the judgment did before.

Gentlemen, I did say at the beginning that this was to do mischief, that sort of operation ought to be evinced, by the strongest and most decisive proof. They ought to bring it home, so as not to leave room for a doubt, because if there is you ought not, at this distance of time, to be satisfied of the fact, by evidence of that sort, which is to have such consequences. I trust you will have no difficulty in saying, that you are not satisfied, that the order issued to each of the sixty four under the seal of the privy council—if you are not satisfied of that, under this evidence—and I trust it does not go the length, to satisfy any body, such will be your verdict.

In that way you will dispose of them, which I call the outlying issues, and which don't go to the point between the parties. I think that the other issues (that is to say) the 3d, 7th, 9th, 11th, and the 12th are all bound up together, and they depend upon consequences of law—my learned friend (the Serjeant) said they were united together—they depend, upon consequences of law well understood, upon a variety of facts, which have been laid before you; and I tell you before hand, what I consider as the true and main point between the parties. Gentlemen, observe the different points which are contended between the adverse parties: Says the prosecutor, the charter of Henry VII. has chalked out, and defined the constitution exactly from that time up to the present except in so far as the charter of the 4th of James II. may alter it (I think he contends that it does not alter it but rather restored it)—and that this was in truth and is at the present moment the constitution of Chester—Is it so?—then the consequence must be, that the aldermen of Chester must be chosen annually, but they have not been so most undoubtedly except during the time of Whitley, which I

shall observe upon.—They have constantly been chosen by the select body—in the very teeth—(to follow the phrase of the learned Serjeant as he applies it so often to our charter of Charles II.)—in the very teeth of the charter of Henry VII. if these have been always chosen in the teeth of that charter, we ought to justify, to legalize it, to put it upon some fair, some strong, some tenable, ground of law.

Says my learned friend, triumphantly, in what corner of the world has this charter of Charles II. been hid?—Whenever they have been pressed upon that point, and the freemen have insisted upon a right, to elect the aldermen, they have put it upon every ground whatever, except upon the charter of Charles II.

It does not become one, at this time of day to say, they are better advised than before, but I have no difficulty, to state in the face of any names, however respectable, that those, who advised to set up a bye-law, restraining the popular right of election,—narrowing it and putting into the power of persons who made that bye-law, were perfectly wrong—the bye-law certainly was bad.

Why then was it, says the learned Serjeant, that in the year 1733, in the case of the King against Johnson, which in truth was a cause against the whole select body, for exercising that right of choosing aldermen, that this bye-law was pleaded as their justification? Why, says the learned Serjeant very triumphantly, did not they then set up the charter of Charles II? Why rely upon this bye-law? my answer is, ask those who made the bye-law; I am not answerable for it: so it was: and it seems so strong was the feeling of that (a) judge (no contemptible name let me tell you) and of that jury who tried that cause, so strong was their sense, their common sense (for so it is) of the effect of usage, and custom, that they supported it, even upon that bad bye-law, rather than not support it at all.

O' says the learned Serjeant, I will let you into the secret of that,—something passed in the court of King's-Bench, upon the motion for leave to file that information, some words fell from the mouth of Lord Hardwicke, which scouted that bye-law out of court, and they were afraid to take further notice of it.

Gentlemen, my Lord Hardwicke's is *clarum et venerabile nomen*;—he was, I confess, a great lawyer—he had a temper, a mind, a decency, and a combination of judicial qualities, seldom given, by God, to one man. I respect his name, in common with every man, who ever heard it;—but my Lord Hardwicke—Solomon himself—could give a judgment upon nothing

nothing but the facts which were before him.—The learned Serjeant reads a paper of what passed at the time; it is from no printed report, it is from no authority; but it is very possible that something of the sort did pass, but in the long report of it, which he has read, is there a syllable by which it appears that at that time the court had the least knowledge that judgment in quo warranto had been given, previous to that charter?

I say they have not any of them a report, or a dictum, that the court had the least notion, at that time, of the existence of the judgment which dissolved and put an end to the corporation. Why this makes a total end of the case, and we have got rid of the authority of Lord Hardwicke, and all the rest of the judges, except that I am ready now to confess, that what they said was true; that is to say, that these charters, granted in the time of Charles II. are very suspicious; and if they question it not being the charter of creation, not of necessity being proved to be accepted, as certainly of necessity they are proved to be accepted here, as I shall shew presently by irrefragable arguments, that where it is not of necessity that they should be accepted, Lord Hardwicke was right when he said, "I shall require strong evidence indeed to shew that they were:" That strong evidence, that necessity, as you must take it, does exist upon the present occasion, and that was not before Lord Hardwicke for him to make this judgment upon.

Gentlemen, I repeat it again—we shall hear what the learned judge, who presides, says upon that judgment in 35 and 36 Charles II. that the effect of it was an absolute dissolution of the corporation. That being so, they were mixed with the mass, the rest, of the english subjects; they had no peculiar character whatever belonging to them, there was entirely an end of the city, an end of the corporation; there was no corporation, nor citizens of Chester, till the 5th February, 1684, when the great seal of England was put to the charter of Charles II. From that time, to the 4th James 2d, was very near complete four years; during that time, have I not proved to you the exercise of an infinity of corporate rights? Have I not during those *four*—(it has been called *three* years; I will take it so)—have I not during those three years, shewn as strong a conformity to that charter of Charles II. as can be proved to a charter, consisting of such a variety of circumstances and directions? Have we not proved that the mayor, that the aldermen, even the whole twenty-four aldermen, acted under it; for the gentlemen, in their distress, make that a separate issue; and they seemed as if they felt themselves struck to the heart, when at last, the twenty-fourth name came out of the books: Yet

remember it at the time when they were pinning their hopes upon the supposition, that we should make out only twenty-three of the twenty-four; at last it came, and they were beat out of that.

Then we have the mayor, the aldermen, the common-council, proved to be all acting during those three years. We have all the officers, who are named in that charter, appearing in the course of those three years upon the books: We get down even to the sword-bearer; and, I have no doubt, if it had so happened that there had been those antient officers, which I have heard have been conferred upon some corporations (namely) the fool and the custard eater, we should have heard of them too, but it does seem to me, that we have proved, for these three years together, a complete exercise of the corporate rights, which were granted by that charter. I should be sorry to be tedious, but this is so main, so principal, a ground, so incapable of receiving any thing like a denial, that I must, till I quit it, desire you still to keep hold of it, till the time you pronounce your verdict, and to tell me whether you don't see clearly that the powers under that charter were exercised completely *for three years*, from the time of the grant.

Says the learned Serjeant, it was not accepted by the commonalty, by the freemen—it was only accepted by the select body. Freemen! commonalty! the select part of a body corporate! where were they to be found? they had no existence from the time of the judgment; they were simple subjects, clothed with no character at all, as they dwelt upon the individual spot where the city of Chester was, they might be call'd citizens, but they could be no select body—could be no corporators; but did not the freemen and inhabitants, did not every mortal within that district, submit to the powers which were conferred upon the persons named in that charter? Did they not hold courts from time to time? Was not justice administered? Could there, as you conceive, now be a doubt in the mind of any man living, contemporary with that transaction, that this charter had restored, as I contend it did, or rather created in law and fact, a new corporation of the city of Chester? I shall rely upon it, therefore, that the learned judge will think it right to tell you, *that at that time it was accepted*. Now, says my learned friend, it was not accepted, in the whole. I beg you will favour me here a little with your attention. I contend, and I take it to be the clearest plain and imaginable, that the acceptance of a charter is of itself a single act. If there be a doubt whether that single act, when it is the will of the parties, to whom it is tendered, has been

been exercised, and whether it has been accepted or no; that, like all other single acts (especially if it be a question of what passed in the will) may be a subject of proof, and consist of a great variety of different circumstances, for a great number of circumstances may apply to a single fact; but I say this, and I repeat it (altho' my learned friend chose to treat it with contempt) that this I take to be law. I put this case: Suppose a charter of creation, granted to-day to particular persons, who receive it upon their knees at St. James's, or with huzzas at home; and that then they meet together, and they perform any act by which they say we accept this charter. I will be bold to say, that it is clear law, that after that complete act, tho' in 19 out of 20 other circumstances they should not follow that charter, they have accepted that charter. The true time to enquire whether or no it was accepted, is at the time when it was tendered; and it is to no purpose to tell you, that at the distance of several years, a great many things were not done, and at the same time to confess, as the learned Serjeant was forced to do, that for three years every thing was done, and yet to contend that this charter was not accepted. *If for three years every thing was done, which I have stated, that is decisive evidence that it was accepted.*

That is the issue you are to try, and no other. It is another question, which could not be put upon this record, because it is nothing to the purpose, to try whether we have swerved from it, or whether by a subsequent charter, it has been altered. I take leave to say, that is not the question. The question is, and I state it still more simply to you, whether in February 1684, that charter was accepted by the persons, to whom it was offered, who were an indefinite number of persons, by the general description of inhabitants?

I say, once for all, that from all the circumstances of proof, which my Lord must enumerate to you in summing up, it is clear, that it was at that time accepted, and that you are, I conceive, clearly upon this evidence to find, that it was.

As to the removal, you will remember what is said upon that issue, supposing you could possibly be led upon such incomplete evidence, when the most complete is necessary, to suppose, that this order under the seal was served upon every individual, that therefore these sixty four were removed, what would be the consequence of it? I submit to my Lord's consideration, as a point of law, that even that would not dissolve the corporation.

I am not now competent to quote a variety of cases, upon that subject, nor will it be expected, in the situation, in which we are here; I know in the case of the Hellstone charter, which

underacts

underwent as much consideration, opposition, and ransack, as any subject of the kind ever did, that notwithstanding the loss of almost all the members of that corporation, all the superior ones, and a very few of the freemen left, it was thought, that the corporation was not dissolved, and I believe that the legal opinion, upon this kind of subjects, is, that they are not dissolved. They cannot exercise their duty, but they are capable of being renovated by the grant of a new head, and new officers, by a subsequent charter. I will not lay this down as law, which I can take upon me to warrant, but this is the impression on my mind, and my Lord will tell you what he conceives to be the law, upon that subject. What would be the effect then of the charter of James II. supposing that all these sixty four had been removed, but the giving them their head and shoulders (if I may so say) again, and tacking them again to the rest of the body, and enabling them to proceed? I think that is not a bad way of putting it, but there is a way more agreeable to common sense, a plainer, a more obvious, legal way of putting it—Gentlemen, I rely upon this fact (*viz.*) *that the charter of Charles II. was once accepted*; if I have not established that, I have established nothing.

Now let me say a word to rescue this charter of Charles II. from the general imputations, which the learned Serjeant throws upon it—was this really and truly to alter the constitution? Not as to the matter in question, not as to the choice of aldermen. I say that the best King, who ever sat upon the throne, could not, as to the right of choosing aldermen, have granted a more fair, decent, or becoming charter, for he directed this to be, as it had been for a century before, then is it any wonder, when it is found, that a corporation is expired, that it should be thought proper, to make a new one, and to give it the same constitution, as to the choice of aldermen (which is all you have to do with it upon the present occasion) which it had before? therefore it seems to me, that no body, but those, who were disposed to find fault with all charters, could find fault with this.

Gentlemen, I should have little to say for the charter, if the constant usage of election had been by the freemen, and had been afterwards narrowed to the aldermen and common-council only. I would have been one of those monsters, which my learned friend made you a present of, and desired you would encounter, destroy, and cut open: but it is not of that sort; for it gives the same constitution, with regard to the question before you, as actually existed before. It will be asked, what is to be the effect of the charter of the 4th James 2d? I have no difficulty

to answer that question: The effect of it was to be just what the corporation, existing by the charter of Charles 2d. pleased, still taking what that offered. I say, the granting of that charter was giving the corporation of Chester an option,—it was offering them an amendment, an improvement, *which they were intitled to take as much of, and to reject as much, as they pleased.* I am still maintaining, you see, that, at this time, they were a corporation by the creative charter of Charles II; that this consequently was a subsequent charter, which they might take more or less of, as they thought proper.

My learned friend, the Serjeant, affects to doubt upon the law on that subject. I did state an authority—I am sure that authority has been carried into execution in two cases at nisi prius, which I remember; (namely) *that you may accept or reject part of any subsequent charter.* The Serjeant affects to doubt the law, but has not quoted any authority in support of his doubt. I rest satisfied I shall hear the learned judge tell you, that is the law. The question will then be, to apply it to the fact. I am not standing up, to attempt to persuade you, that after the granting the charter of 4th James 2d. there were not very great, and, I am ready to confess, various alterations, if you please: There certainly were. They turned back from what they had done under the charter of Charles 2d. in a great variety of instances; but they could do no otherwise, because they must take the charter of Charles 2d. as it was given them. It was the charter of their creation, and the only one they had. This charter of James 2d. says, *We will restore you, if you please, to your ancient usages and customs, as it was at the time of the judgment, when you were dissolved.* What was that? Why, says the learned Serjeant, the constitution given by the charter of Harry 7th. to which they turned back in a great many instances. They did so; and, in those instances, they are bound by it: In that, which is the only question for your determination, viz. *the mode of election of aldermen by the select body,*—they did not; but in the teeth of it, they constantly exercised the same mode, which had existed (legally I begin to say) from the first moment of putting the great seal to the charter of Charles 2d. Then it seems to me, with great submission to my Lord, to come to this question in point of law: What was the option? What was the advantage? What was offered and permitted them to do, by the operation of the charter of 4th James 2d? What is the language of it? *We will restore you, to what you were before, to your ancient custom, law, and constitution, which belonged to you; we will restore to you the very same mayor, aldermen, common-council, and some of the officers, whom you had before.*

This puts me in mind of another argument: what! are we seriously now to contend that this same charter of James II. was accepted, and the charter of Charles II. was not!—When the charter of James (*a*) takes notice of the charter of Cha. II. and when the very persons are restored by this charter, can it be said that instrument never operated as a charter, which is taken notice of, as to its existence, in such a way, that by virtue of the operation of it, that order of the privy council was made, which I say is not proved to have been served upon all the persons named in it. (*b*) Is all this a non-entity? Is it to be said, that it never was acted upon at all? This circumstance, therefore, proves, that both in the metropolis, in the King's court, and in the city of Chester, all people considered this charter of Charles II. as having had an operation; and yet you are asked to say, that it is absolutely nothing at all but so much wax and parchment. It seems to me, therefore, that this observation is an answer to all the instances which the gentlemen have consumed so much time in giving, of elections agreeably to the charter of Henry 7th. There was a power to do it, in effect, granted by this charter of James II. They chose a great deal, and part they did not choose. They kept the only good part of the charter of Charles II. but that they did keep, and had a right to keep.

There is a vast difference between such a charter as this of James II. in point of law, where there has been an intervening charter, between the time of the dissolution, and the grant of a charter, where there has been no such intervention. I acknowledge that the effect of the reversal of that judgment is to restore and put them in the station they were before, if in the mean time, and before the charter of restoration, the crown had not exercised a power, which undoubtedly it had, of creating them a-new. Charles II. might have granted this same charter of release, pardon, and restoration, but he did not;—he had a power to grant the charter which he did grant; it was accepted and proceeded upon.—What! was the operation of this charter of James II. to nullify the charter of Charles II.?—No such thing.—*If the object of that charter had been to nullify the charter of Charles II. it would have said so.*

The learned Serjeant has been pleased to argue, in point of law, what I don't agree with him in,—that it is impossible to get rid of a charter, once accepted, but by surrender, and that surrender, says he, must be enrolled.—I agree that in point of law

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(*a*) The learned counsel had mistaken the fact in this assertion, as it does not take the least notice of it.
 (*b*) The order was to make way for a charter of 15th Sept. which was not accepted, and not for the charter of restoration, which was dated 26th Oct.

law a surrender, if there be nothing else, must be enrolled, in order to operate, because it is in truth a grant to the King, and that must be by record.

But there is another way, in which, in point of law, it may be nullified;—that is, if a charter be received and acted upon which is inconsistent with a former one, it is *virtually a surrender* of so much of the first charter,—and it is upon this principle that it is supported, that you may accept of, or reject, what you please in any subsequent charter.—It seems that the effect of the charter of 4th James Ild. was to give them an option to take as much of it as they chose. They did choose a good deal, but they felt the force of custom and usage in favour of the right of election, which we insist upon, and therefore they still stood upon that.

If they reserved that mode of election in point of fact, they could reserve it, in point of law, by no other means but the charter of Charles II. *for there was no other legal ground upon which it could stand.*—I defy any lawyer to put it upon any other legal ground;—and as they did preserve it in point of fact, it must therefore be preserved by my Lord and you, if it can be, in point of law.—I trust I have given a legal ground upon which it may be supported.

My learned friend threw away a great deal of time in proving from written evidence, the thing, which in my mind carries him not a bit farther than what he had got from the evidence of Mr. Hall. I shall say little upon that written evidence: It was kept till the last; why, I don't know, for it does not seem to me the most important; a great deal of it is what passed in the time of Whitley—he got the huzzas of all the populace at Chester; he kept the huzzas a long time, four or five years, and did what he pleased; he got a majority of them to turn the constitution topsy turvy, and they contrived to do it during all the time Whitley was mayor. (I should have been glad to hear, by what law he did that.) Nay, he contrives to leave a legacy to his successor, Bennett; for Bennett not being disposed to do as he had done, he says, “I will tell the crown of you.” Did you ever hear it stated of a man in a liberty cause, that he wrote to the crown to have the matter set right by the *power of the crown*, instead of the *laws*?—to appeal to that tyranny and despotism which are now complained of?—He writes to the Lords Justices, who were a regency in the absence of King William. Bennett, trembling, his knees knocking together, does what Whitley pleases:—So Whitley, and his successor, Bennett, for the course of five years, do, what does not appear to have been done before for two hundred years, nor since that

time, from the year 1696, to the present moment; yet that is the history of the cause. I have always understood, that interruptions of this kind, not followed up, are nothing. Neither Mr. Whitley himself, or any of his followers, ever dared to bring this question into a court of justice, till the year 1733; and then they were beat—I say again, they were beat—upon a wrong ground, I am ready to admit; but they were beat. Why did they not point out, that that ground was wrong? Why did they not say, “this is a bad bye-law?” Why did they not move in arrest of judgment? they could have done it; they had nothing to do, but to move the court, or bring a writ of error to the House of Lords, and to have said, “this bye-law, the existence of which the jury have found, in point of fact, is, in point of law, good for nothing; and therefore does not stand in our way.” Will any lawyer dispute that?

I will tell you why they did not do it, they did not go on to get rid of that bad bye law, because they knew they would have put us in the proper way of defending the right upon the charter of Charles II. With all that spirit and encouragement, which they received from the revered expressions of Lord Hardwicke; they would have been bold enough to have attacked the charter of Charles II. but no doubt, they took good and learned advice upon the subject; and that advice was this “It does not signify, notwithstanding Lord Hardwicke did say this, for he did not know of this confounded judgment, in quo warranto—that alters the case;” they lay by from that time, and they suffered the usage, which we contend for, constantly to proceed, and to be applied as to the election of aldermen, which is the only question you have to do with now;— as to the election of mayor, sheriffs, leave-lookers, and all that farrago of officers, they have undoubtedly a right to elect those under the charter of Henry VII.

The eleventh issue is, “whether the mayor and citizens accepted the charter of 4 James II.”—that is, as I submit to my Lord, whether they accepted it intirely and in the whole: That charter professes to restore them to all the customs and usages which had obtained before, which is construed by the learned Serjeant, to mean the constitution granted by the charter of Henry VII. they did not take it in that sense, they did not accept it in the whole, they only accepted it in part, and the consequence, in point of law, is, that you must find that issue likewise for the defendant.

With respect to the twelfth issue I have only a word to say— It is, whether the charter of Henry VII. and the charter of Queen Elizabeth, confirmatory of it, are, notwithstanding the granting

granting of the charter of Charles II. in full force. I say they are not; and I rely upon the judgment, which was previous to the charter of Charles II. I say they were both extinct, and at an end one year, before the charter of Charles II.

Gentlemen, I have now gone through the whole of the issues; and I am very sensible that there are many smaller parts of the evidence, which I have left unobserved upon; but I have ever found it not only more convenient to myself, but more advantageous to my client—in reply—especially when the cause is of such a nature, that the learned judge must, of necessity, state all the evidence; to forbear tiring you with little petty observations upon every iota of the evidence. I am persuaded I do my client more justice, and give you more assistance (if I may take upon me to use the expression) when I state the out-lines and the ground upon which I go—The great ground upon which I stand, is this—the usage is with us, that the election of aldermen has been by the mayor, aldermen, and common-council—I say that was during three years, by virtue of the charter of Charles II.—I say it has continued till this time, upon no other ground.—I say upon that ground, in point of law, I may stand now—And I say, it must be your inclination to do justice, and administer the law upon the subject. If you make that your verdict, upon this occasion, the effect of it will be—What? Why that we shall be quiet, at Chester, for the next 50 years—About that time, or two or three years more, there may be found some young gentleman, grown up, who will still be young enough to fall in love with this old-fashioned lady, at Chester.—Somebody may again get astride of this hobby-horse, and spend money upon it. I trust you will do your duty, that your verdict will set the dispute at rest; and that you will leave Chester as you found it—You may do it by law—and then, I am confident you will do it.

COURT,

C O U R T.

Gentlemen of the Jury,

SOME hours ago (a) I thought I should have been able to convey to you, in tolerable clear ideas, the nature of the question which you are to try, and of the leading features of it.—I am not sure that I shall have spirits and strength to do it now; however, I will do the best I can.

In this kind of proceeding the defendant is called upon to state, by what authority he claims to be an alderman of the city of Chester, and to bring forward his title for public discussion.—So called upon, he states in general by his plea, that the city of Chester is an antient corporation; that there was a charter granted to that city by King Charles the second, in the 37th year of his reign, by which he vested the right of electing the aldermen of Chester (there being 24 in number) in the mayor, aldermen, and common council, and that he was properly qualified, under that charter, to be chosen by those persons;—that accordingly he was duly elected:—Upon that ground he stands, and offers that as an answer to this information.

It is the privilege of those, who stand in the place of the crown, instituting suits of this nature, not to content themselves with denying any one point, which is alledged by the defendant in his plea, but they have a right to traverse, as it is called, every allegation in that plea—and have also a right to state, by way of reply, different grounds, which may avoid the effect of that plea.—There has been a very full use made of this right upon the present occasion, for out of these few and simple allegations (namely) that the city of Chester is an antient corporation—that it was so at the time King Charles the second granted his charter to them—and that charter having been granted vesting the right of election in the mayor, aldermen, and common council—that the defendant was a qualified man to be chosen, and having in fact been chosen upon a vacancy—there are no less than twelve different points, upon which the parties have joined issue before you, and upon which you are to decide. They are, as you may easily suppose, in some degree connected with each other.—Many of them are not totally distinct and independent questions; but, however, they are numerous enough to distract and divide one's attention, and they necessarily introduce a monstrous confusion in the evidence, which is laid before you, not with perfect arrangement, and which applies, in some parts of it, to one of these points, and in other parts of it, to others. In those points it is necessarily

(a) The court had, at this time, sat upwards of seventeen hours.

fairly a very confused mass. Thus much is certain, that this defendant stands upon an usage, which has subsisted in this corporation of Chester a great number of years; and I profess myself to be so much a friend to possessory rights, and so desirous, in all cases, of supporting them, that I should have been very glad to have found that the defendant could have rested his case upon a clear and satisfactory ground, having such a length of possession to induce a presumption in his favour—in favour too of the whole place; because, undoubtedly, this question must set a great number of other questions afloat;—indeed I don't see how it can be avoided—that the fate of the whole corporation is at stake, if this election shall be found, unfortunately, to be a bad one,—that they have not a mayor, an alderman, a common council-man, a single officer, whose election will be good. What is to become of the corporation in that case?

However, it does so happen, that after the defendant, and those who have advised him, have examined, as carefully as they could, into the grounds upon which they might rest this election, they have, at length, been obliged to make choice of a very unfortunate one; for it is impossible not to see, that this charter of Charles 2d. granted in so inauspicious a time, and under such very unfavorable circumstances, is a sort of ground, that it is the last which any one would have resorted to, but in a case of absolute necessity. I take it for granted, that after they had fully examined all the circumstances of the case, looked into all their charters, all their bye-laws, and had seen exactly what could be done, and where the case pressed; that they have found themselves absolutely reduced to the necessity of resting it upon this charter. A very unfavorable thing, undoubtedly, from what you have heard, you must conclude it is; for you have heard, that this corporation, having clear and undoubted rights under a great number of charters, probably under a title older than charter, a title by prescription;—being, as far as I can judge, in quiet and peaceable possession of their privileges, towards the latter end of the reign of Charles 2d. they were one of those against whom that unfortunate measure was put in practice, of filing an information, in the nature of a quo warranto, with a view to procure, by some means or other, either the absolute destruction of the corporation, or to enforce a surrender of it,—and, in short, to get the power of this corporation, among others, into the hands of the crown. It appears, that the measure succeeded in the case of this corporation, who did not appear to defend themselves; the consequence was, that there was a judgment (21)

is called) by default against them, for not appearing: their franchises were then seized into the king's hands: that certainly did not produce a dissolution of it; but in the term following, there was (what is called) a final judgment entered up against them, by which they were ousted (in the language of the law) of that franchise, which they were accused of having usurped (that is) the franchise of being the corporation of Chester; so that they were, as far as they could be by a legal judgment, deprived of their franchise. It appears that they remained in this situation for a considerable time; this final judgment having been filed in Trinity term, the 36th of Charles 2d; on 4th of February following, this new charter was granted. It has been said, it was in some respects fair; it might; but unquestionably when you recollect one clause (namely) that clause which gave the crown an option, at its will and pleasure, to remove every one of the officers of the corporation, by a mere signification of that pleasure by an order under the seal of the privy council,—it is impossible to say, that that was not absolutely reducing this corporation to be the mere creature of the crown. It appears, however, that inconvenient and dangerous in a public view, as the situation of the new corporators was, to be under such new charter, that it certainly was received by certain persons inhabiting within Chester; that the privileges, which it purported to give, were assumed by them, and acted upon by them, for a considerable time; and that for three or four years, in the earliest of King James the second's time (King Cha. the second having dropped almost immediately after the charter was granted) that there was a corporation in Chester under this charter, acting and taking full possession of all the franchises of the old corporation, all its privileges, and all its benefits, all its estates; and, in short, that it was in the full and entire possession of the franchise of being the corporation of Chester.

This continued till 12 August, 1688, when probably even the power, which the crown had over this corporation, was not thought sufficient to answer all the purposes, which it was the object of the crown in those days to carry, but there was, on a sudden, an order of the privy council for removing, I believe, all the members of this corporation, it certainly was a very great proportion of them if not all; there is some doubt whether one of them was not omitted, but there could not, I believe, have been more than one. There is a doubt in point of fact, about the formal notification of that order of King James 2d. to those persons who then were acting as the corporators within this city, but it is very certain, that in the course of the
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month of October 1688, (when things drew to a crisis with that unhappy prince, and when he found it necessary to alter his measures, and to endeavour to recover that ground which he had so much reason to lament the loss of afterwards) after having first signified by a proclamation, his intention to restore corporations in general, passed an order in council, for restoring the old corporation of Chester, and accordingly upon the 26th of that month, issued a charter under the great seal, to the old corporation of Chester, which not only purported to pardon and to release to them all benefit and advantage of that judgment, in quo warranto, which had been obtained against them, but also, to restore the old officers to their respective situations in the corporation; to restore to them all their possessions and in short to put them exactly upon the same footing as they were upon before the judgment of ouster had been obtained against them.

It appears in point of fact, that immediately after this charter was issued, the old corporation were in possession of their former franchises. Street (the old mayor) who was particularly restored by this charter, appears to have been the acting mayor; and many of those persons who were in the offices of aldermen and common-council-men at the time the judgment of ouster was pronounced, also appear, by the muniments of the corporation, to be again in possession, and to be the acting officers, in the different characters of aldermen and common-council-men.

It is under this general history of the transaction that the defendant is obliged to insist, that he has a right, under the charter of Charles II. and that he is duly elected an alderman of this corporation, under powers derived from that charter. In canvassing this title they have, as I stated to you, come to twelve different issues, in point of fact. Undoubtedly, a great many of them are involved in legal consideration; but still the shape, in which they appear before you is such, that you must pronounce a verdict upon them, as a matter properly within your province.

The first point which is insisted upon by this suit, is,—“*that this corporation of Chester was not, and particularly was not at the time of granting the charter of Charles 2d, a body corporate; and had not been so from time immemorial.*”

I shall postpone the particular consideration of that first point, till I have stated to you some things which occur to me upon some of the subsequent points, and then you will better understand what I think you ought to do with that first issue.

The next issue, which is joined between these parties, is upon the mere legal effect, and operation of this charter of the 37th Charles II. for the prosecutor has taken upon himself to

say, that in the truth, notwithstanding there was the ceremony of a charter, yet that *nothing passed by it*—that it had no operation, in point of law. I don't find, that this objection rests upon any other ground, than the circumstance of this charter not having been duly enrolled in any court of record, and also, not having the seal of the county palatine of Chester.

I hold both those points to be insufficient to warrant you to conclude, that nothing passed by this charter. The charter appearing under the great seal, there is reason from that authentication of it, for you and me to conclude, that every thing which is necessary, by way of ceremony, to give effect to that charter, has been sufficiently complied with; and that it is a proper instrument, conveying every thing, which the crown, under the circumstances of the case, had a right to convey—And therefore I have no difficulty about that second issue, in saying that the verdict, as to that, ought to be with the defendant, who insists upon the benefit of this charter.

The third issue, and a very material one in this case, is *that the charter of Charles II. was not accepted, as to the election of the office of aldermen.*"

Had the case stood upon that issue simply—I mean as to the point of acceptance; you would, in all probability, have been saved from a great deal of entanglement, and a very long enquiry; but there has been introduced, and coupled with this issue, another, which takes in a much wider field. This you see is confined to the simple point of accepting the charter, as to one single part of it—Whether such a charter could legally be accepted in part or no, I don't think at present it is necessary to trouble you with the consideration of, because if it cannot, the consequence will be, that this plea, and the issues, will be dead, and there will be an end of it, in that respect; and you will be only to determine, in point of fact, whether it was accepted or no, as to this point.

But you will be to decide another issue, not only whether it has been accepted as to *this fact*, but in a great number of other particulars, which have been introduced into these pleadings, and upon which an allegation has been stated, which is, *that as to all those particulars, the charter never was accepted.*" They have on the part of the defendant, taken up the challenge, and have undertaken to maintain, that it not only was accepted in this one point, (namely) "*the election of aldermen,*" but also has been accepted with respect to *all those other matters of election*, (namely) the election of mayor, of sheriffs, of aldermen, or leavelookers, of coroners, of treasurers, and a variety of other particulars, which are stated in the pleadings.

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These are the third and ninth issues, which will require a particular and separate discussion.

The fourth issue joined between these parties is, "*Whether the persons named in the charter of Charles II. to whom the office of aldermen was granted by that charter, did become aldermen, in consequence of it or no?*"

We may dismiss that intirely, because it has been fully proved, in the course of the evidence, that every one of those persons did act under that charter, and were in the possession of the office of aldermen during those *three* years, in which this charter had its effect in Chester, before the month of August, 1688, which I take to be a sufficient proof of that issue.

Therefore as to the *second* issue, and as to the *fourth* issue, we may lay them out of the case, as being clearly for the defendant.

The fifth issue is, "*that the mayor, aldermen, and common-council, have not exercised the franchise of electing aldermen according to the intention of these letters patent.*"

That they have, in point of fact, exercised this franchise, for a considerable number of years, there can be no doubt,—but whether they have exercised it *under this charter, and with reference to this charter*, so as that the exercise of it shall be a lawful exercise or no, (which is the substance of the point contained in this issue) will depend, you see, upon the question, whether the charter was accepted, so as to give it an effect binding at this time; and therefore this *fifth* issue is necessarily involved with the third and ninth, and to be taken together with them.

The sixth, seventh, and eighth issues, all go to the mere point of the *qualification* of this gentleman to be an alderman, to the fact of his having been *duly elected*, and to his having been *duly admitted*, into the office of alderman.—I will dismiss all these issues, because they appear to me to be satisfactorily proved, on the part of the defendant, only thus far, if it should be found, that the charter was not duly accepted, and that therefore the corporation had *no right* to make that election, the consequence will be, that these issues, tho' they should be nominally found for the defendant, will be of no use to him, because they are consequential upon the right to elect, being in the select body of the corporation, in whom, it is now said, it resides; so these are in some sort, you see, consequential upon the decision of the main question.

The tenth issue, proceeds upon that part of the history of the case, which I before stated to you; that is, that King Charles 2d. having by his charter reserved to himself and successors, a
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power at any time " *at his pleasure, by an order in council, to remove all the members of the corporation;*" in point of fact, upon 12 August, 1688, an order to that effect did issue, which it is stated, was regularly signified to the members of this corporation, who were then in possession. The issue now before you on this point is; *Whether in truth, that order was signified or not, to the persons named in it?* It is strongly pressed on you, that that order is not sufficiently proved to have been signified to them; it has also been observed, that there is great difficulty in supposing that all those persons should have had *regular* notice of this order, without which, it would not have the immediate effect to *suspend and to destroy* all the power which was vested in them. I think, there is this evidence, of the order having been signified, which it will be extremely difficult to get over, that is, that very soon after this order, the charter of James 2d, intirely stripping all these people of their power, conferring it upon, and referring every thing to, the *old officers*, issued, and in point of fact, appears from the evidence now before you, that the *old officers* were immediately afterwards in possession, and were acting in their different stations. Now it is difficult to imagine, that that could have happened without the new officers (the persons who were in possession till that order issued) having had it regularly and sufficiently notified to them, that they were to give way, when it appears in point of fact, that they did give way to their old corporators; so it does seem to me, as if there was evidence proper to be submitted to your consideration, to prove that issue (namely) *that there was a sufficient notification of this order of the 12th of August, 1688, to these new corporators.* I don't think it will be extremely material, which way you find that issue, or that it goes a great way towards deciding, or influencing (materially) the real question upon the validity of that charter, if it shall be found to have been regularly accepted, in the proper sense of those words. It is not this fact, that the order was notified (if you should find it in favor of the plaintiff) which will in my apprehension destroy the effect of that charter, if you shall see reason to affirm this charter of Charles 2d (for that is the grand question to try) it may then, for the sake of preventing future difficulties, be worth your while to consider whether you will not take advantage of the want of proof of the signification of that order, to prevent the possibility of that order operating to destroy this corporation, supposing that the charter, in other respects, is good and can be maintained.

The eleventh issue is upon the notification of the charter of James II. which issued upon the 26th of October 1688; with respect

respect to that, I think it is impossible to hesitate upon the question, "*whether that was notified, and whether it was accepted;*" nothing can be so clear upon the history of this place, but that that was accepted and was meant to be accepted, in as full a sense as it could operate, for it appears by the history of it, that the persons, who got into possession of the corporation, under that charter, with the turn of the times, entered intirely into the views of the government, which took place upon the revolution, and there can be no great reason to suppose, but that they very gladly embraced a charter, which restored to them, that which they understood they had been wrongfully deprived of, and which to be sure they would be glad to take, in the largest and most beneficial sense, that it was possible to operate in their favor: upon the whole, therefore, I think there can be no great reason to doubt, *but that that charter was accepted in the fullest extent of it, and as far as it was possible for it to operate.*

The twelfth and last issue is not properly a fact, but a mere consequential issue; it is, "*Whether the charters of Henry VIII. and of Queen Elizabeth, (which undoubtedly were the principal charters under which this corporation subsisted, before the quo warranto was brought against them) are to be considered at this time, in full force and effect.*"

Now, that will necessarily depend upon the question, whether another charter interposed, which is to take effect, and which is to govern the corporation, either *intirely* or in *part*; if *entirely*, then these charters must be out of the case, and will no longer be in force; if in *part*, then, so far as that part goes, they can not be in force, and therefore they will not be in *full force*, which is the terms of the issue.

Supposing you should be of opinion, that the charter of Charles II. was accepted, and that being accepted, it operates to protect the title of this defendant; in that case, it will follow, as of course, that the verdict upon that twelfth issue will be in favour of the defendant, so that I think it will ultimately, and substantially, be brought to the question upon the third, fifth, and ninth issues, (namely) "*Whether this charter was accepted in part, as to the mere election of an alderman.*"—"*Whether it was accepted as to all the material points of it.*"—"*Whether or no this corporation have been in the exercise of this franchise of electing, by the mayor, aldermen, and common council, the office of alderman under this charter.*"

On the part of the defendant, who began to sustain his point, it is insisted that the situation of this corporation, at the time the judgment of ouster was pronounced against them, in the 36th year of Charles II. was such, that this charter, granted in 37th of Charles II. was in the nature of an *original charter*.

charter, creating an original incorporation, and that consequently the corporation (who certainly to a degree accepted and acted under it) were bound to accept it throughout, and did in fact, by having acted under it *in part*, accept it *throughout*, and were bound by it, and that therefore this charter, which followed, upon an actual dissolution of the corporation by the judgment, necessarily concludes to both parts of this proposition, to shew that this charter was accepted in the whole, at the time that it was originally granted.

I don't differ much from the learned counsel, who stated the law upon the subject—that the acceptance is to be determined at the time that they begin to act under the charter, for that is the time for parties to whom it is granted, to judge whether they will accept it or no; and they cannot well hesitate upon it. If they take possession of the powers, and of the franchises, which are granted to them, they signify thereby, that they do mean to accept that charter; and yet I doubt much whether that concludes very materially to the point, which exists in this particular case—It is very true, that there was a judgment of ouster against this corporation, at the time that this charter was granted. It is supposed, that the effect of that judgment was absolutely to dissolve the corporation, and consequently that there was an end of all charters, and of all kinds of corporate capacity, that every thing was gone, and that those, who were before the corporation, were reduced to the mere state and condition of so many individual persons, having no politic capacity whatever. I am not quite satisfied, that that is the effect of this judgment of ouster. I remember it was extremely questioned, in the great cause of the corporation of London, when the quo warranto was brought against that body, whether the corporation could forfeit its politic capacity; and whether the effect of a judgment would be actually to dissolve it. It would certainly operate, to take every thing into the hands of the crown, which they possessed, and to take every thing out of their hands; and that is the proper import of the ouster—that is, it is to turn them out of the thing, which they had before; but whether it actually goes to the length of actually dissolving the corporate capacity, is a question extremely doubtful, upon which I am not prepared to say, that the capacity of this corporation was intirely gone, and that all the incorporation under the prescriptive right (if there was one) or under the different charters, was absolutely annihilated. If it was not, why then a great part of the argument, which is built upon it, will fall to the ground; but supposing it was, I still have a great doubt, whether this argument will avail the defendant,

defendant, in this particular cause—for taking it, that there was, at the moment, by the effect of this judgment in quo warranto, no corporation existing—taking it that the charter was granted to the citizens, the inhabitants of the city of Chester, and that they immediately accepted, and acted upon it, there is another very striking circumstance, which mixes with the consideration of the question, namely, that after a certain time, there came a new charter of James II. pardoning and releasing the whole effect of that judgment of ouster. Now if the effect of that charter was to do away that judgment intirely, the consequence would be, that the politic capacity, which was supposed to be annihilated by the judgment, would revive again; and then it would stand thus, here has been a charter granted to certain individuals in Chester, authorizing them to assume the part and character of the corporation of Chester, when in truth, upon the retrospective operation of this charter of pardon, there was another corporation existing in Chester who had nothing to do with the charter of Charles II. who did not accept, nor wish to accept it, and which body were the old corporation; and who could not therefore be turned out by a new corporation brought in under that new charter. The inclination of my opinion upon this subject, at present is, that this is the true effect of that charter of pardon, and that as soon as that pardon and release from the judgment passed—from that moment there was a corporation subsisting in Chester, under the old charter, and THAT THOSE UNDER THIS CHARTER OF CHARLES THE SECOND, WERE MERE INTERLOPERS, THAT THEY AND THEIR CHARTER VANISH'D TOGETHER, WERE SENT OUT OF THE PLACE, AND HAD NO POWER THERE.

I think there can be no doubt, that if before that judgment of ouster, the King had thought fit to send his charter down to certain persons, who were not members of the old corporation, and they were under such a charter to assume the powers of, and to act as, a corporation there, that charter could not have any effect; and I don't see, that there is much difference between that case, and the case of the old corporation being restored again, and then finding themselves in possession of their old corporate rights, and empowered to act, they say to the new comers

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— That makes the difficulty of the case, otherwise there is no difficulty in it all. Here is a new charter granted by Charles 2^d, to *certain persons*, they accept that charter and act under it. It must continue and would bind *them* in certain cases. When the old corporation revived, it seems to me, that the persons

(2) Mr. Curne's notes are imperfect here.

under that new charter were no longer at liberty to contest the point of incorporation, with the old corporation—and without saying, that the charter (with regard to those persons to whom it was granted) is void; yet it does seem to me as *null and void* with respect to the *old corporation*; and in that view of it, all this evidence of the acceptance of the charter falls to the ground, as applied to the old corporation, of which there is no evidence in point of fact, and as applied to the *new corporation*, it is immaterial.

It was having this view of the case, that I could not bring my mind to the idea of the counsel (namely) that this corporation was not a corporation existing from time immemorial—Supposing that that corporation was dissolved by the judgment of ouster, it was forcibly urged by the counsel for the defendant (who argued against his own issue) that it was impossible that this corporation could exist as a corporation by prescription: But if the charter of James 2d, was *entirely* to do away the effect of that judgment, then (however it might have stood if the question had been agitated before the charter of pardon was passed) it could not be said, that this corporation was gone, but was revived, and if so, it was a corporation, which did subsist at the time of the charter of Charles II. I did not observe, that the counsel for the defendant strenuously contended that point—that independent of the judgment of ouster, this was not a corporation by prescription.

The charter of Henry VII. is a grant to the citizens and commonalty and their successors. It speaks of some of their privileges (as being those which they were *of old* accustom'd to enjoy) in terms, which in my apprehension do strongly import, that this was a much older corporation, than the date of that charter; it seems to be agreed on all hands, that it was, and as the point of time, when it *began* to exist, is not in evidence, that is a ground for you to understand, that it is a corporation by prescription; and therefore I was rather inclined to think, and am now of opinion, upon the whole case, that that issue ought not to be with the plaintiff, but with the defendant, but it was a corporation time out of mind, and at the time of granting that charter.

However, though I am stating my apprehensions of the case, in a way which would render all this mass of evidence, you have been obliged to listen to, entirely irrelevant, if it be true that this charter of Charles II. and those to whom it was granted, had nothing to do with the old corporation, and that to them, it was entirely out of doors (whether it was accepted or not by the people to whom it was granted, would not signify a straw,

draw, or go a jot towards giving a right to this defendant) yet probably what I have said upon that subject may not be satisfactory to you, it is fit therefore that the evidence upon the acceptance of that charter should be stated to you, and I shall now (having said so much by way of introduction) state the evidence which has been offered on both sides to this point.

The first thing produced on the part of the defendant, was an order by the mayor and his brethren, in the 19th Henry VII. (prior to the date of the charter of that King) and it was read for the purpose of satisfying you, that the corporation did exist before that charter, and that therefore it is reasonable to presume it was a corporation time out of mind.—They also produced a charter of Edw. I. with an *inspeximus* in it of an older charter, granting it to the corporation, by the name of *CIVES*, which is a general term, applicable to every species of corporation, of which citizens may happen to be a branch.

Upon the third issue, they read first a roll, of 17th April, 1st James II. containing the *nomena ministrorum* of that day—There is a writ directed to the sheriffs, for holding the sessions,—that writ is tested by Sir Thomas Grosvenor (the mayor) and Sir Edw. Lutwych (the recorder) the two persons named in the charter of Cha. II. for mayor and recorder. The *nomena ministrorum* contains not only the names of the mayor and recorder, but of 16 of the aldermen named in that charter; and this is certainly evidence that *so many* of these people did begin to act under that charter, and did accept of it. The name of Thomas Simpson is also inserted as common clerk (town clerk) who is also named in that charter.

It appeared there was a common seal, which also agrees with the grant in the charter of a common seal; however by way of obviating the effect of that, Mr. Hall likewise said, there was no doubt, but there was a common seal *long before* that charter.

They next read an act of assembly of 7th March, 1st James 2d, where the mayor (Sir Thomas Grosvenor) the aldermen and common council, elected one Bradford Thropp a common council man in the room of William Plumley, deceased; and that act of assembly also speaks of the office of treasurer, which is likewise mentioned in the charter. The admission of Bradford Thropp, was also read.

They next read an act of assembly, 12 March 1684, by which it was ordered, that 20 guineas should be paid to Dr. Owen Wynne, for his extraordinary care and pains, in procuring the late charter, granted by his majesty Charles 2d. Also 20 guineas to Mr. John Kegge, for his extraordinary care and pains about the business of the late charter.

It then purported to contain an order upon the proper persons, to audit the accounts of the late murengers, &c.

In these different acts of assembly, there occur the names of four more of the aldermen, from whence it appears, that 20 of the persons, out of 24 named in the charter of Cha. II, to be aldermen, did take upon them the office, and did act as aldermen, and that they acted in the general business of the corporation.

There is an order of the 3d of April, of the same year, directing that the money due for the charge of obtaining the charter, should be paid by the treasurer, into the hands of the mayor, to be by him paid over *where it ought*—an expression a little mysterious!—Leave-lookers too were then elected.

The next was an act of assembly holden 8th Oct. 1 James II, by Sir Thos. Grosvenor (mayor) the aldermen, and common-council—whereby it was ordered, that Richard Leving, Esq. deputy recorder, should be elected a common-council-man, in the room of Robert Jones, deceased; and another common-council-man, was also elected, in the room of Owen Shone, deceased; both these persons were stated as being of the common-council.

This act of assembly speaks of the yeoman of the pentice, who is an officer mentioned in the charter; it speaks also of the beriffs, and sheriff's peers; it regulates the fees to be paid to the yeoman of the pentice—some of which are paid, it seems, to this day—others are not now paid; it then goes on to say, that all those, who had been made aldermen by the letters patent of King Charles, and had not been aldermen before that time; and the common-council-men, who were in the same situation, were to pay certain sums, to purchase plate for the use of the corporation.

Upon 16th Oct. 1 James II, William Wilson was elected mayor, Randal Turner, and Richard Oulton, were elected beriffs; there were then also, murengers, treasurers, coroners, and leave-lookers elected.

Upon 25th Nov. 1 James II. a common-council-man was elected, in the room of Richard Bird, deceased—and Richard Leving, Esq. who had been elected a common-council-man, at a former meeting, was elected an alderman, in the room of Sir Edward Lutwych; a common-council-man was elected in the room of Leving—and Leving was at that time elected recorder, as well as alderman.

Upon 18th December, 1st James II. William Starkey another alderman named in the charter is mentioned; and there

was a common-council-man elected in the room of Richard Francis, deceased.

At an assembly 20th February, 2 James II. there arose a question, whether they should give the usual notice of a fair, which had been granted in this charter, by hanging out a glove, and they directed, that a glove should be hung out, to give notice of the fair.

Upon 18th June, 2 James II. one Anderton, was elected a common-council-man, in the room of Richard Harrison, and Peter Bennett was elected an alderman in the room of Ralph Burroughs, another officer named in the charter, and a common-council-man was elected in the room of said Bennett.

Upon 15th October, 2 James II. William Bennett is mentioned as being elected an alderman, which makes the twenty-four aldermen.

You recollect, I mentioned, that that question was in favour of the defendant.

Upon the 3d of April, 4 James II. in the mayoralty of Hugh Starkey, there was a common-council-man elected, in the room of Ralph Poole, deceased.

They then produced the book of the portmote court, and in that book there appears a list of officers chosen upon the 14th of October, in the time of Hugh Starkey;—the style of the court is held on Monday before Hugh Starkey, mayor, “according to the ancient custom of the city used and approved time out of mind.”—Some stress seemed to be laid upon that expression, by the plaintiff, as if the circumstance of saying, that the court was held according to the usage time out of mind, imported a negative upon its being held according to this charter, which is long since the time of memory, but it seems to me to be very reconcileable, for time out of mind goes to the existence of this portmote court, which has existed in Chester time out of memory—but as to who were to preside in it, and to be the judges of it, that might be regulated by the charter, notwithstanding the court itself has been held time out of mind. Indeed I don’t know how it could in any other way have been the subject of the charter, or that the court could be ended by charter within the time of memory, which I think a pretty fair explanation of that objection.

They then produced the book of the year preceding, and there it was said to be holden before Edward Oulton, mayor, and Richard Leving, recorder, according to the custom, &c. as before, here there is a plain allusion to the charter of Charles II. for it directed, that this court of portmote should be holden in future, before the mayor and recorder, instead of the mayor

only. Undoubtedly, therefore, they understood, at that moment, that they were pursuing that charter; and it cannot be questioned, but that during this period of James II. before they were removed, these people considered themselves to be acting under this charter of Charles II. as their authority. Indeed it was the only ground they could then possibly have; for, independent of that charter, they were mere usurpers, the bulk of the town having no correspondence with them,—nor did they accept their freedom, which they might have had (if they had pleased) agreeably to the provisions of that charter. Therefore it is plain (whether right or wrong) that the select body understood themselves to be then acting under that charter.

The defendant then produced another *unima ministrorum*, in which were the names of coroners, sword bearer, serjeant at law, and his deputy; also corresponding with the account in the charter.

Then is produced an account of Thomas Simpson, and William Ince, the murengers, in order to shew, that there were under this charter, murengers elected.

They then shew, under another entry, that two persons of the names of Harmon and Johnson, acted as sheriffs; they were the persons who were nominated under this charter: They also produced a thiriel's account, in which one of the acting sheriffs was so named in the charter.

In a portmote court book, in Starkey's mayoralty, it appeared, that there was a yeoman of the pentice, and cryer of the court, who were officers named in the charter.

Next is produced a file of the sessions, holden before Sir Thomas Grosvenor, Sir Edward Lutwych, recorder, Lord Derby, and others.

Then a record of a proceeding of a portmote court, in the time of Sir Thomas Grosvenor, holden upon 4 May, 1 James 2d. before Sir Peter Pinder, deputy to Sir Thomas Grosvenor, that this charter authorized (what had not existed before) the appointment of a deputy to the mayor or to the recorder.

Upon the 10 April, in the same year, another court was holden before the said Sir Peter Pinder, as deputy to Sir Thomas Grosvenor.

Then is produced a roll, which was said to be a roll of the proceedings of the crownmote court, upon 2 April, 2d. James 2d. It contained a writ to the sheriffs to summon justices, to attend a court before the mayor and recorder, for delivering the roll at the next crownmote court; the style of that writ was, "The crownmote court, holden before the mayor and recorder," with the same expressions of "According to the charter," as before. S 2 At

At another court, holden 12 October, 1 James 2d, in the course of their proceedings they tried a person for a very serious offence and passed a capital judgment upon him.

They then produced from the petty bag, the record of the return of members, to serve in parliament, in the first year of the reign of James 2d, for this city: The return is between the two sheriffs, named in the charter, and several of the aldermen also named in the charter, and some others who are styled *cives*: They returned Sir Thomas Grosvenor, and another person; and there are four persons, whose names are to this return, who are none of them aldermen or common council men. This was in order to shew, that some of the freemen also had come in, and had accepted this charter.

They then examined Mr. Hall, the (town-clerk) who says, that the mayor and recorder have cognizance of pleas, that the mayor at present, is the judge *alone*, he being solely named, as judge upon the record, the recorder only assisting him upon great occasions; that the Northgate-tower is their gaol; that the sheriffs hold a pentice court.

A pannel was then produced of a jury in the 1st James II. and the observation upon it is, that there are eleven freemen; but they *must* have been *old freemen*, for this was so soon after the charter of Charles II. that it is probable there had not been time to make a pannel of new freemen.

There is another pannel produced, in which there are the names of Thomas Edwards, and of Randle Daniel, who were made free in 1683, and were re-sworn in 1686, it seems there is a provision in the charter of Charles II. that all persons who are admitted to the freedom, shall take certain oaths therein mentioned, and that all persons who were free of the old corporation, shall be admitted to the capacity of freemen, under the new charter; so that it is probable, that these were two persons who were old freemen, and who came in in 1683, and who were upon that occasion re-sworn.

Another pannel was produced, dated 28th Feb. 2d James II. and there the crownmote court was held, agreeably to the language of the charter, (though contrary as it should seem to the present usage) before the mayor and recorder; it appears, that Humphrey Page, stationer, was a juryman upon that pannel, who had been admitted to his freedom in the year 1683.

Mr. Hall was then examined again, he says the freemen served constantly upon juries within the city, never without that they pay no tolls, except for prize wines, and it seems there is a grant of all tolls in this charter, to this corporation, except prize wines and iron.

I remember it was observed at the time that the same provision was in the charter of Henry VII.

Mr. Hall says, they arrested by process from this court, for 40s. until the late act of parliament. He also says, there is a fair at midsummer, another at michaelmas, and another on the last Thursday in February, which is called horn-and-hoof fair.

He says, the recorder and town-clerk are at this day elected by the select body, and approved by the crown.

I don't recollect that there is any provision of that sort in the charter of Henry VII. but only in the charter of Charles the Second. He says, that there is a sword and a mace granted to this corporation; that they have felons' goods, fines, and forfeitures, (that is) the sheriffs take them, in consideration probably of their paying a rent to the corporation; the corporation have the inspection of the river dee; it seems that the hospital of St. John Baptist, with the lands thereto belonging, were granted to the corporation immediately after the death or forfeiture of one Roger Whitley (the master, to whom it had been granted by charter, of the 14th June, 12 Charles II.) by this charter of Charles II.

Then they shew that the new corporation claimed a right to this hospital, which they could only do under this charter of Charles II. from whence they infer, that of necessity that must have been the charter which had been accepted by the corporation.

They read an entry of an order of assembly, holden 15th Oct. 1698, at which the deputy recorder was present, whereby an enquiry after the lands granted to the hospital of Saint John Baptist, was directed to be made by him, and he was ordered to receive the seal from lady Mainwaring. That entry certainly is a recognition of the charter. It was by this charter that this hospital was granted, after the death of Roger Whitley, and, therefore, the date of this order is material, which was after the old corporation was revived, at which time (to be sure) it would be consistent, that they should have renounced all connexion with the the new corporation and their charter, supposing they (the old corporation) meant to insist that they were not bound by it.

There is another order of assembly, upon the 19th August, 1773, whereby the recorder was directed to apply to lady Mainwaring for the seal of the hospital, and he was to be entrusted with the charter granting the hospital to the city. I think the expression there, is extremely ambiguous, what charter it was which he was to be entrusted with, and, whether
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he was to keep it in his custody constantly, or only to shew it to lady Mainwaring, as his authority for demanding the seal and every thing belonging to the hospital; it is not at all unlikely, that it may be this charter of Charles II. because if he was to go to lady Mainwaring to settle this business, he must carry some voucher with him, I don't know but that this charter, which granted it to the corporation upon Mr. Whitley's death, was a proper voucher, however, that is for your consideration.

Some stress was laid upon the circumstance of the hospital having a seal. I can't say it struck me, as being in the least material, for most probably this hospital came to the crown upon the dissolution of the religious houses, at which time, it is not at all unlikely, but that the master used this seal to his leases; the hospital was afterwards granted to Whitley, on the 14th June, 12th Charles II. and by the charter of Charles II. it found its way to the corporation established by that charter:—It would therefore follow of course, if the revenues of the hospital were granted to the corporation, that they would have a right to call for that seal, from the representative of Mr. Whitley.

Mr. Hall being examined upon this subject, says, that the corporation are at this moment in possession of these hospital lands—that the fines go into the general treasury, subject only to certain charitable purposes, which these revenues are devoted to. He says too, the corporation are indebted upon security, to the amount of 1600l. and pay 200l. a year, annuities.

The object of this was to shew the importance of preserving this corporation, which is in danger by the question now in agitation.

Mr. Hall is cross examined by the council for the plaintiff. He says, he has been 23 years in the town clerk's office, but not as principal, till last year; he recollects but one instance of the election of alderman, being otherwise than as now filled upon by the defendant, which was in the time of Queen Elizabeth, except such instances as are afterwards laid out by you by the plaintiff during Mr. Whitley's mayoralty, and the two succeeding mayoralties; he says that before this charter of Charles II. there was a select body, but he apprehends it was differently composed, for that the sheriffs peers were members of the assembly, and that the sheriffs were not part of the forty common-council-men at that time, whereas now they are part; he says the sheriffs were then chosen out of the common-council-men, and that this reduced them to thirty-eight, and at the next meeting they used to elect two more.

that there were forty exclusive of the sheriffs. He says he has no doubt of their having a common seal before this charter.

As to a question put to him, whether the yeoman of the pentice has the same fees now as he used to have, he says he does not know of any order to discontinue those fees, tho' in fact some have been discontinued; and he hath received other payments; he supposes that the order directing the aldermen named in the charter, who were not aldermen before, to give plate; and also the common-council-men under the same circumstances to the like, was because the old ones had paid before, and they were not willing to charge them twice.

He was asked how it happens there were no proceedings to be found on the 3d year of James II, he says there is a blank leaf for the proceedings, why they were not entered, or what they were, he cannot say.

He says the portmote court, which by the charter of Charles II, is directed to be before the mayor and recorder, is now holden constantly before the mayor alone; the mayor is assisted by the recorder, but the records of the court, which determine who is the judge, state it as a court held before the mayor only. He says he never knew of any deputy recorder in his time till lately, when there was occasion to appoint a deputy, and at that time he did all the business; he says there is no instance of a deputy mayor. The crown mote court is holden before the mayor; the sessions before the mayor, recorder, and judges—that the mayor and recorder are the quorum.

On the election of a mayor the course is, that the freemen return two aldermen; that there is no regard to their having served the office of sheriff within three years—that the mayor, recorder, and aldermen choose one of those two; and that the election was made in that manner. As to the election of sheriff, the course he says, is for the mayor to name the first sheriff, and the freemen to choose the other; and that all these customs were made in the common-hall.

Yes, observe, with respect to both these elections, as he says the usage to be, they differ totally from the directions of the charter of Charles II. and they correspond pretty exactly with the charter of Henry VII.

He says that he remembers one contest for the election of sheriff at a poll, at which Mr. Amery (then a common-council-man) was elected. He says the usage is for the mayor to name the coroners—whereas the coroners are directed by the charter of Charles II, to be chosen by the select body. He says the coroners are appointed by the mayor—whereas the charter of Charles II, directs that they shall be elected by the mayor,
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and select body. The mayor names the treasurer, and the leave-lookers—who are also directed by the same charter, to be elected by the select body; they are all sworn in before the mayor, and another justice at least. The sheriffs are always elected out of the common-council, but that the rotation was broke through, by one Mr. Corles; but he thinks he was a common-council-man, though it was out of his turn to be elected. He says the sheriffs hold the pentice court on Tuesdays, Thursdays, and Fridays only; that freemen are always returned for juries, except in the single instance of coroners juries.

He says there is a separate seal for the hospital: He has heard of a charter of Oliver Cromwell's, and another of James 2d, respecting the hospital lands, neither of which he has seen: I don't know what those charters are.

He says the title to freedom, is by birth or servitude. The observation upon which is, that the charter of Charles 2d, is granted to the citizens, by the title of *inhabitants*; yet no inhabitant ever claimed a right to the freedom, under that charter.

This is the whole of the evidence, with respect to this grand point, the acceptance of this charter either in whole or in part.—You see the substance of it is, that the charter was accepted, and meant to be acted under, and to be the rule of their conduct. Undoubtedly during the reign of Charles 2d, they did not seem to entertain any other idea, than to procure such a charter as they (the persons who were parties to it) could get from the governing power; they did procure it—they paid for it—they seemed extremely pleased with it. By a circumstance which came out on the part of the plaintiff it appeared, there was a table erected over one of their buildings, stating that this was an excellent charter, and acceptable to the town; which afterwards, when the times turned, was pulled down; but however it demonstrated what the sense of those persons who took their offices under this charter at that time was; and there cannot be a doubt but that this charter was accepted as far as it could be *by the persons that acted under it*. The evidence certainly shews, that the old corporation, after it had got rid of all those people who were imposed upon the city by the new charter, did take some of the benefits which were granted by the new charter to that corporation, particularly the hospital lands; and it does appear that the election of aldermen did continue to be (with a small variation as to part of the time) conducted in the manner directed by that charter. On the other hand to be sure it appears by the cross examination of Mr. Hall, and also by some of the written evidence in the cause, even on the part of the defendant.

defendant; that as to a vast many points indeed—as to the bulk of this charter, that they did not pretend to act upon it, from the moment that the charter 26th October, 4 James II. was granted; from that time there was an end of great part of Charles's charter; for it appears, that the mayor, sheriffs, burgesses, coroners, in truth, all the officers at that time, with the single exception of aldermen and common-council, were elected in a mode intirely different. It also appears, that the courts of the corporation were not held agreeably to the mode prescribed by that charter, except in a very few instances, during the short period which I have mentioned.

This is the case on the part of the defendant with respect to these issues. I may go on to state the little evidence on the part of the plaintiff, applicable to these issues, without [distracting your attention; for although it applies to others, there will be no question upon them.

As to the question of Mr. Amery's qualification to be elected an alderman (having first been a common-council-man) and as to his admission, a difficulty arose on account of that election being made in the pentice room; but upon farther discussing the subject, though there was an order produced directing that all the public meetings should be at the common hall, yet it was abandoned as a thing not tenable, unless it could be supported up by shewing, that in consequence of holding the election at an improper place, some of the corporators had not due notice where to attend, and had therefore been defrauded of their right of election, in not attending at the due place;—but there is no question about that; therefore there is no reason to doubt, if the mayor, aldermen, and common council, had *acted*, but that the defendant was duly elected. Here, therefore, the case was closed on the part of the defendant.

On the part of the plaintiff, they have laid a pretty strong foundation to object to this charter, for having been accepted in the whole, from what they have brought out by the cross examination of the officer of the corporation, by which they have shewn, that in a multitude of instances, it was so far from being accepted, that they had always acted in diametrical opposition to it; and it is certainly so, and in truth it seems confessed on the part of the defendant that now by some means or other, the operation of this charter is reduced to the simple part of the election to the offices of aldermen and common-council-man. As to all the rest, either by not having been accepted, or as they say (though it was accepted) by the effect of a subsequent charter, it is confined to the election of aldermen and common council only.

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On the part of the plaintiff, they go farther and state to you in general, that from the time this old corporation was restored, (tho' there was a continual warfare in the place, down almost to the present time, and though there has been great anxiety on one side, to introduce a popular election, and on the other, to confine the election to the select body of aldermen and common-council) yet there seemed to be no idea on either side, that it was possible to maintain the right of the select body under this charter, but that they resorted to other expedients, in order to do it.

They state, that soon after the revolution, when Col. Whiteley became mayor, he had influence enough to prevail on the magistrates to let in a popular election of aldermen and common-council-men in future, and there was a great struggle upon the occasion; protests, applications, (by way of petition) to the privy council, mandamuses, in short a perpetual scene of contest and confusion, for a great number of years, but more particularly during the first ten or twelve years after the revolution, and they say, notwithstanding many points were then insisted upon, yet that this charter seemed to have been by common consent, thrown out of doors, as a sort of thing, which nobody thought was to be heard of after the old corporation had been restored.—I cannot but say, that, as far as the fact goes, they have gone a great way towards making out that case.

I will now state the evidence to you in the order in which they produced it.

They first of all called a witness to a small point in the cause, to endeavour to shew that the charter could have no operation for want of enrolment:—I have stated to you what I think upon that point, therefore I need not repeat the evidence with respect to it.

They then produced a charter of Henry VII. which gives a very large power to this corporation, particularly providing for the election of aldermen, and common-council-men, of mayor, and of sheriffs; and it is followed by a charter of Queen Elizabeth, supplying a defect in that charter of Henry VII. which had not provided for the case of a mayor or sheriff dying in their year of office, which occasioned a difficulty, as you will see by the evidence, presently.

After this charter of Henry VII. they produced a paper from the books of the corporation, importing to be a list (in the 7th of Henry VIII.) of twenty-four aldermen, and a great many other officers. The material point of it is, that they were stated therein, to be aldermen, who had been chosen

to continue in office from a particular day, to a particular day, for one whole year. That charter directed that the aldermen and other officers, should be chosen yearly, and therefore agreeably to that charter, this entry imports, that at that time the election was in truth an annual election.

They then stated a proceeding in quo warranto in the year 1733.—The suit was instituted against the then mayor, ten aldermen, and eighteen common-council-men, and it was to call upon them to shew by what authority they exercised the the franchise of nominating and electing aldermen exclusive of the freemen of the city. To this information they put in a plea, stating the charter of Henry 7th—a power of making bye laws contained therein; and a bye law of the 20 April, 10th Henry VIII, (then not extant in writing) confining the election to the mayor, aldermen and common council, and they justify the exercise of that franchise, by virtue of that bye law, —There was an issue upon it, and it was found in favour of the bye law and there the question ended.

The observation upon it, as applied to this case, is this; that whatever right or title the corporation may now claim, to an election by the select body, yet that it cannot be under the charter of Charles II, as contended by the defendant; for had that charter been understood to be the right under which they could claim, it is not to be believed that in the year 1733, when this corporation were expressly called upon, to account for their claiming such a franchise, they should leave the charter of Charles II (comparatively of a modern date) then before their eyes, *which is expressly to the point*, and that they should resort to the charter of Henry 7th, and then be obliged to seek for an *unwritten bye law*, in order to give a sanction to this kind of election, by no means warranted by the letter of that charter, and which without a bye law, they could not have established, considering that charter of Charles II to be entirely out of the case. To be sure it is a pretty fair observation upon this proceeding, that it could hardly be supposed to be the sense of anybody acquainted with this corporation in the year 1733, that they could support themselves under this charter of Charles 2d. It does to be sure seem, as if that was considered as a thing totally out of doors, after this restoring charter of James II.

Then is produced what they called law, dated 6 October, 25 Henry 8th, wh rein it is complained, that the mayor alone had taken upon himself to appoint the common council men; there ought to be 40 it was said, and that when any of those 40 died, there ought to be another elected by the mayor and his brethren; and that the mayor took upon himself to appoint, by

which means very improper people got in, and therefore they enact, that in future, they shall be chosen by the mayor, aldermen and the rest of the common council, out of such wise, discreet and able commoners, as by them shall seem meet and convenient.

This seemed to have been a dispute among the members of this select body, to which the freemen certainly were no parties, and to be sure this bye law, made by the select body in this way, could hardly be insisted upon, as that which could give a sanction to this mode of election for the future, nor does it go to the material point, with respect to their being common council men for life. It only went to the mode of election, and therefore that bye law does not seem to have ever been insisted upon—in terms—as that which could support this claim. Indeed if it had, no use could be made of it, for the defendant in this cause, because he has put his title upon quite another ground.

Then they produced another bye-law, made at an assembly upon the 30th of May, 1567; when it was ordered, that in future the aldermen should be holden to be chosen for life; that on resignation, or a vacancy, the mayor, aldermen, and common-council-men, should choose another: And it was also ordered, that the mayor and recorder were, on the election day, to rehearse the names of the aldermen to the commonalty, that they might elect two out of them to be put in nomination for mayor. Mr. Hall stated, that there is something of that sort now practised; that the recorder reports to the body at large, what has been done at three previous meetings, and that after he has made that report, then the commonalty at large choose two, and out of those two the select body choose one.

The next piece of evidence was an exemplification of a decree of the Star Chamber, of the 4th June, 38th Henry 8th, 1547; and it seems this decree proceeded upon a difficulty which the corporation were got into, for want of a provision for the election of mayors and other principal officers, in the event of their dying before the charter day; and therefore the decree recites the letters patent of Henry VII. as the ground of the constitution of Chester, the day of the election of a mayor being on Friday next after the feast of St. Dennis, and the particular manner is stated, and, in truth, it is clearly borrowed from the charter of Henry VII; then it states, that by the death of one Holcrofte, the office of mayor became void, before the charter day, and that great inconveniencies might follow for want of a successor: It therefore ordains, that the citizens and commonalty should, on the 11th of June 1547

next, repair to the common-hall, and there name two citizens of the twenty-four aldermen, of whom the aldermen and sheriffs were to choose one to be mayor; and in the case of an equality of votes, the elder alderman's vote to be taken for two; the elder alderman is to admit and swear such new mayor, and he was to continue in office till the ensuing charter day.— This recognises the charter of Henry VII. and the charter of Queen Elizabeth also recognises it, and provides a regular and an established constitution, which would reach the particular case of a vacancy during the year.

It appears, in point of fact, that there was an election in consequence of that decree, and one Mr. Walley was chosen; and there is a memorandum in the book, which seems to me to have a tant allusion to this decree, and that the election was had under the authority of it. Whether the decree was a lawful one and obligatory, or no, is nothing to the purpose: It serves to shew us what the sense of the corporation was (namely) that they looked to the charter of Henry VII. as to that which was to direct them in the manner of their electing; and it was that which created the difficulty they were then under, and it seems that there was a quiet election had under it, till there could be a more effectual provision by charter.

Upon 2d July, 16th Eliz. there was an assembly (which we at first took to have been a general assembly of the body at large) directing a provision to be made for reimbursing the mayor the expence of obtaining the charter of Queen Elizabeth. You recollect there is an issue upon the question, whether these charters are in force or not? and to be sure it was necessary they should be accepted, in order to be in force; and these are circumstances which go materially to both,—that they were accepted, and were understood, for a time at least, to be in fact.

Upon 9th July, 1630, there was an election of a sheriff, occasioned by death, under that charter of Elizabeth, out of the forty common-council-men; and there is reason to believe, that that was a popular election by the body at large.

Upon the 9th May, 1701, there was an election of a mayor, in the same situation, by a popular election.

Upon the 6th November, 1702, there was an election of a mayor, in the same situation.

Upon the 23d Sept. 1720, there was an election of a sheriff, that was by the select body—at least they suppose so from the smallness of the number, for not above four or five burghers were present; and yet Mr. Hall seems to admit the election of sheriffs, to be made by the body at large.

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Upon 22d April, 1743, there was an election also of a sheriff, upon death, by a very small number.

Mr. Thos. Fluit was called for the purpose of stating to you, that he had examined the freemen's books, of this corporation, from the year 1663 to 1683, a period of twenty years, in order to shew how many freemen had been admitted in that time; and he, and another witness examined with him, counted the number to be 913.

They then call Mr. Wm. Wylde, in order to shew you how many of these freemen accepted the offer made by the charter of Charles II. to come in under the new charter. The method of doing it, is by shewing how many in the year 1684, 5, 6, 7, and 8, were sworn, as they suppose re-sworn.

In the year 1684, there was one; in 1685, there were none sworn; in 1686, two; in 1687, eleven; in 1688, seven.

There is some puzzle about it—whether that mark of their being sworn, applies to the circumstance of old freemen coming in as freemen under this charter; or whether it applies to the circumstance of freemen being sworn into other offices. The prosecutor's council observe, that with regard to one in particular (Sir Thos. Grosvenor) who is marked as being so sworn, that he could not be re-sworn in any other way than as coming in as a freemen, he having been mayor before that time.

There was a difficulty in this part of the case, upon the effect of the charter of Charles II. as to the re-admission of these freemen—whether they were to come in without being re-sworn.

The charter directs, that all new freemen shall take certain oaths upon their admission; and then says as to old freemen, upon reasonable requisition, they may be, and shall be admitted; but whether they are to be re-sworn or no, is extremely doubtful on the words of the charter; and if it had appeared, that they had been re-sworn, that would have been an evidence of it; but this may be collected from the examining of the rolls, that there were no great number of them, who did come in.

Mr. Dealtry is called, and produces an order of the privy council, of the 12 Aug. 1688, for the amotion of those persons who were put into office under the charter of Charles II.

Mr. Litchfield (a clerk in the privy council office) says, he concludes from the entry in the council book, that this order went out because there is no vacat entered against it in the book, as is usual where any thing has happened to prevent an order taking effect.

To be sure, that is very loose evidence indeed, as to the order having been put in force; the practice of entering a vacat, probably depending upon the vigilance of the officer.—The dependant insists, that does not shew what became of this order of council; and indeed the officer seemed to intimate that the practice of entering vacat, was only where the order was at the suit of private persons. Most probably this order of amotion was one of those miserable political strokes, which drew upon that unfortunate prince, the consequences which followed; this was in August, 1688, before, as I suppose, his fears were alarmed, for it was in October following, that he began to be in a hurry about these corporations; and to take measures for restoring them. This amotion therefore, does not seem to me to be with a view of restoring them afterwards; but rather as a punishment, for it professes to amove all those persons who had been put in before. As to the circumstance of the vacat I don't lay any stress at all upon it.

The next piece of evidence was, an act of assembly, of 9th January, 1688-9 (you see in Oct. 1688, the charter of pardon, and of restoration was given to this corporation) whereby it appears that Street who was the mayor restored, was at the head of the corporation, as mayor; and there are in this entry, a great number of the old corporators, who had been turned out, and who were restored undoubtedly in consequence of this charter of James the II. and they were then certainly in possession again of their old corporate rights.

Upon the 9th of February, 1688-9, another assembly appears to be holden before Street, the mayor.

Mr. Litchfield then produced, from the council office, a paper read before the privy council. It is a petition to the Queen, from several persons (citizens and common-council-men of Chester) stating the constitution of the corporation, and that the select body have a right of electing the aldermen and common-council; that they (the petitioners) having been duly elected, had been displaced by King James, and restored upon the revolution: and then they complain of a subsequent displacing, and of the election of common-council-men not being made in the way in which it had been accustomed to be made; that the votes of the greater part of the aldermen and common-council, were refused to be taken;—and therefore they pray for redrets. The truth of their complaint is certified by Thomas Groivenor, and several other aldermen. It does not appear that any thing was done upon that; but there does appear that which explains this proceeding—for in the same year (1693) there was an act of assembly, in which the proceedings

ceedings had at the portmote court, before a gentleman who makes a distinguished figure in this part of the history of this city (a Mr. Roger Whitley, the mayor) are recorded. From thence it seems, that Sir John Mainwaring and Mr. Booth presented a petition, in the name of themselves and a vast number of freemen, praying to be admitted to the benefit of their charter, in choosing their common-council, according to the privileges thereby granted them. The freemen state in this petition, that by their charter from Henry VII. they had power to choose their common-council-men yearly, and that there is nothing in that or any other charter, to deprive them of that privilege; that having been kept ignorant of their right, for a long time the usage had been otherwise, but that it then was proper, for reasons which they state, to correct that usage; they desire to be admitted, therefore, to resume those rights to choose common-council-men. A protest was delivered by Alderman Wilcocke, signed by himself and seventy-seven other citizens, in which they justify the old practice, and suppose it to have been what had existed for ages past.

Upon 5th June, in that year, an assembly was holden in the inner pentice, before the mayor and aldermen only; when the petition and protest were taken into consideration; and then the mayor, by the advice of his brethren, thought fit to conform to the election of the common-council according to the charter; and, without particularly explaining in this order how that was to be, they, upon 12th June, 1693, appointed the election to be upon Thursday the 15th June following, with two dissentient voices only; and order a notice to be given to the citizens at large, that there would be a general assembly held for the election of those officers. This general assembly appears to have been held upon the 15th of June, before the then mayor and commonalty, when two aldermen were likewise chosen, in the room of two deceased; and there was a protest at this time by twenty-six of the old assembly.

Upon the 23d June, 1693, the persons elected at this particular assembly, were all sworn.

Then they produced the proceedings on a mandamus to restore several persons to the office of common council men to which they had been elected, according as they said, to the *act of the city*. There was a return by the mayor and commonalty, or an election having been had under the charter of Henry VII. by the mayor and commonalty; and it seems as if that return had succeeded, for there were no farther proceedings upon it.

Upon 2d January, 1693-4, that return was produced by the mayor, at an assembly of the mayor, aldermen and commonalty.

council in the inner pentice, ready engrossed, and they directed the common seal to be put to it, which was done immediately.

There were on the 15 June, and 25 September, 1694; and on 15 June, and the 9 September, 1695, popular elections of aldermen and common council, during all which time, Whitley continued mayor.

Upon 12 June, 1696 (Whitley still continuing mayor) there was an order in the nature of a bye law, appointing 15 June, for the annual election of common council, except when it happened on a Sunday, and then it was to be on the day following.

Upon 9 October, 1696, two aldermen were chosen by a popular election, on account of vacancies by the aldermen not signing the association.

Upon 15 October, 1696, there was a string of proposals for regulating the election of aldermen and common council, in the form of a popular election.

They then produced from the privy council office, the petition of Roger Whitley (who had served the office of mayor for four years before) wherein he states, that having restored as he apprehended, the constitution of the city by this popular election, in the room of the election by the select body, he complains, that tho' the 15 June, had been appointed by a bye law for the purpose of proceeding to the election of these officers (no day being fixed in the charter) Bennett, his successor held no election; he complains of Bennett, for that, amongst other things. Bennett puts in his answer to this petition, in which he states the charter of Henry VII. and that there was a received construction of this charter, whether grounded upon an antient bye-law he did not know, by which the common-council-men were understood to be elected, upon vacancies, for life; he excuses his not holding the election upon the 15th of June, which was the great grievance complained of, and says, that in fact he did appoint the 23d of July, and upon that day made the election in a quiet manner; and, therefore, he supposes there was no foundation for the complaint against him.

One cannot help observing, that the advisers of Peter Bennett, who put in this answer, must have been a good deal at a loss when they were stating it; and it could not be at that time their idea, that they could defend themselves under the charter of Charles II. for they state, that it was a received construction upon their charters in general (whether grounded upon an antient bye-law, or no, he could not tell) that the common-council were to be elected for life—That, to be sure, is not the language of a man who understood he had a clear charter right, under which such election was to be supported—Cer-

tainly, therefore, it inclines one to think, that as soon as the corporation was restored, they did consider this charter of Charles II. as pretty much out of the case; for so soon after as the year 1697, if they had understood it to have been accepted and acted under, they would hardly have talked in this ambiguous manner: It certainly looks as if they were in the dark on what ground to put this election by the select body, and that they did not think they could resort to that charter.

Upon the 23d July, 1697, there was an assembly, at which the popular election, stated by this gentleman's answer, was had. In the mayoralty of William Allen, there is a new scene disclosed; during which, they make an order, at a general assembly holden 23d July, 1698, reciting, that there had been an election of aldermen and common-council, by the select body, till the year 1693, when there were attempts made to change it, and to convert it into an annual election of common-council, and to elect the aldermen also in a new manner; and they then agreed, that those common-council-men who had been chosen for life before 1693, and who were then removed, should be restored; and they agreed to choose other common-council-men for life, to make up the proper number: They confirm the election of the aldermen and common-council; and they determine that they shall have the whole authority which they theretofore possessed.

Now whether this order of assembly may at some future time, be construed into an act, which can support this election in the select body, is one thing—it may or may not—it is not necessary for me to say any thing upon it at present; but it cannot be applicable to support the present defence in the manner, in which it is now insisted upon; and it is an additional circumstance against that defence, as it shews—that even at that time, when they were considering the subject; and when they were agreeing that what was done in 1693, was an innovation upon the old right; yet they did not put it upon the charter of Charles II. nor take the least notice of it.

The next evidence is an entry in the mayoralty of the same distinguished gentleman (Mr. Whitley) containing an order to take down a table, which hung up in the pentice, stating, that the new charter was an excellent one, and acceptable to the town.

If this evidence stood singly, I should not have laid a great deal of stress upon it; because it plainly appears there were at that time great heats in this city; Mr. Whitley having got possession of it in a wonderful way, for 4 or 5 years together; and it might have been a party measure, though at the time

this table was put up it might express their sense of that charter; but the truth is, that it is but one among a great number of other circumstances, all tending to the same point—not acknowledging the existence, or any effect of this charter, from the time, that the old corporation were first restored.

Then they read an entry of the 6th June, 1690, when there was a sum of money ordered to be paid to Sir Wm. Williams, towards defraying the expences of the engrossment of King James's charter.

That was to shew that King James's charter was accepted by this corporation—There is no doubt about that, for the reasons I stated before.

They then produced the return of members for the city, in the year 1690, which appeared to be signed by the old freemen—That standing alone would not be of much consequence, for people often claim to vote at elections for members, who are not entitled. It stands upon a different ground often, and therefore those freemen, if they had been regularly excluded by the judgment of ouster, from all rights of the corporation, might still be the only persons who could vote. I don't know, that by destroying the corporation, the representation of the city would be destroyed; therefore this piece of evidence does not seem to weigh much upon the subject.

They then call Mr. Hall, in order to shew that the charter of restoration, by King James, was found among the city muniments—still farther to shew, that that charter was accepted.

They then read an entry of the 9th of Feb. 1688, which contains a list of the common-council, who were restored, and who acted immediately after their restoration at this assembly. There were some vacancies, which they proceeded to fill up at that assembly.

They then called Mr. Benjamin Handley, to prove he had been present at the election of mayors, by the citizens at large. In truth there was no question about that.

Mr. Wm. Hamilton was called to prove, that there was a contest for the election of sheriff; and that Mr. Amery, the defendant, voted at that election.

I don't think much turns upon that, if he had even voted on the popular side; for in all these borough disputes people embark on different sides, and engage with a great deal of warmth—our little depends on what they do.

You will be now to settle the true question of right, between the parties; and I again repeat, that I should have been glad to have found, there having been so long an usage (the
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origin of which the select body themselves don't seem to be well satisfied of) I should have been extremely well pleased, if I could have found a good ground, upon which this defendant could have supported himself, because where there have been long usages, it is fit, if possible, that they should be supported, for the sake of peace and quiet—that men's titles should be at rest; but however, when they are canvassed, and specific ground stated, upon which they are to be supported, that ground must be made out satisfactorily.

Now the substance of the case, upon which the defendant is to rest here, is, that this charter of Charles II. was accepted by the old corporation, and acted upon by that old corporation, at least up to the extent of this election, and that therefore that is now to be the rule of their conduct.

Mr. Bearcroft. I beg your Lordship's pardon—I apprehend the issue to be, the acceptance by the *citizens and inhabitants*.

Court. I have stated my sense of that to the jury; if I am wrong, it is now too late to be corrected, for I have made up my mind upon it.—I certainly understand *citizens and inhabitants* there, to mean *the old corporation,—the persons restored by the charter of James II.*—I take that to be the true question; and if you should find, on a full and fair consideration of it, that this charter of Charles II. was never acted upon, and considered as the rule for the conduct of this corporation after they were restored, in this point, namely, the election of aldermen—(for beyond that there is no call to carry it)—if that shall be your opinion, I shall certainly recommend to you to find a verdict upon the first issue, in favor of the defendant. Upon the second issue, in favor of the defendant. Upon the 4th, 6th, 7th, and 8th issues, in favor of the defendant.

In that case, you will find a verdict upon the 3d, 5th, and 9th issues, in favor of the plaintiff; because I cannot conceive, that this charter can be understood to be accepted in all its parts.

With respect to the 10th issue, upon the notification of the order of council, I should rather think, that the best thing you can do is, to let that follow the fate of the other; if you find your verdict in favor of the charter of Charles II. that then you should find a verdict, that it was not sufficiently signified; on the contrary, if you find your verdict against the charter of Charles II. then you will find, that it was properly signified; in order to exclude any farther question upon it.

With respect to the eleventh, it is clear, that the charter of James II. was accepted; that issue you will find, therefore, with the plaintiff. And, with respect to the twelfth, if you

*If this Opinion was the Ct of K. B. 3
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